1. In response to the grave human rights situation accompanying the escalation of violent confrontations in the occupied Palestinian territories in late September 2000, the Special Rapporteur undertook a mission from 11 to 15 October 2000 in order to assess the situation on the ground. He consulted many interlocutors from Israeli and Palestinian NGOs, international organizations, United Nations agencies, Palestinian Authority representatives and survivors of those killed, as well as individuals wounded in the confrontations.

2. Following a request made on behalf of the Council of Arab Permanent Representatives of Members of the League of Arab States, the Commission on Human Rights subsequently convened its fifth special session from 17 to 19 October 2000 to discuss the grave and massive violations of the human rights of the Palestinian people by the Israeli occupying Power. The Commission’s decision to convene the special session provided the opportunity for the Special Rapporteur to present his mission report (E/CN.4/2001/30) to the Commission’s attention as a reference for its deliberations.


4. Consistent with that resolution, the High Commissioner for Human Rights undertook a visit to the Middle East from 8 to 16 November 2000. On 19 December 2000, the Chairman of the Commission on Human Rights appointed three eminent persons to a human rights commission of inquiry, which was dispatched to the occupied Palestinian territories from 10 to 18 February 2001 to investigate
human rights violations and breaches of international humanitarian law. The Commission has before it the reports of both the High Commissioner (E/CN.4/2001/114) and the commission of inquiry (E/CN.4/2001/121).

5. As has been the case for this Special Rapporteur since his appointment in 1999, the Israeli authorities have not cooperated with the thematic rapporteurs who have asked to visit the country since the adoption of resolution S-5/1. On 2 January 2001, Ambassador Yakov Levy informed the thematic rapporteurs: “Israel will not cooperate in the implementation of the operative part of the resolution”.

6. The Special Rapporteur draws the Commission’s attention, once again, to the determinations of the treaty bodies reaffirming that Israel has maintained “effective control” in all of the occupied Palestinian territories and, therefore, holds treaty obligations to implement human rights there. While this interpretation has not changed, it is worth noting that, since the Commission’s special session, the Committee on Economic, Social and Cultural Rights has reiterated its position to the Government of Israel, once again requesting that it submit information on the implementation of economic, social and cultural rights as required under the Covenant. In order to facilitate Israel’s fulfilment of this obligation, the Committee has scheduled to review Israel’s belated report at a special meeting during its forthcoming twenty-fifth session, on 4 May 2001.

7. The present report is to be read in conjunction with the reports that the Special Rapporteur submitted to the Commission at its fifty-sixth session (E/CN.4/2000/25) and the report he submitted following his mission to the occupied Palestinian territories in October 2000 (E/CN.4/S-5/3). The Special Rapporteur stands by his previous reports and advice to the Commission. In the meantime, the Special Rapporteur has sought out, received, compiled and analysed relevant information from the prolific record produced by various media, among them sources on the ground, the press, and international organizations, including United Nations agencies, human rights bodies and Member States. The continuing grave and deteriorating conditions since the special session reaffirm the validity of the framework and emphasis of the Special Rapporteur’s analysis.

8. The Israeli military have continued to use excessive force in the form of live ammunition, rubber-coated metal bullets and tear gas against civilian demonstrators and bystanders. This disproportionate and unrestrained use of force has increased the Palestinian civilian death toll and injuries dramatically, reportedly killing some 400 Palestinians since 28 September 2000 and injuring as many as 14,000.

9. The Special Rapporteur encourages the Commission to take into consideration the continuation and escalation of Israel’s previously reported violations of the occupied population’s human rights. However, the Special Rapporteur is of the view that a detailed recounting of the statistical data here would be an elusive undertaking that would not essentially alter the message the Special Rapporteur has already presented to the Commission. Rather, the Special Rapporteur believes that the Commission’s deliberations would be served best by a presentation of some aspects of the human rights situation that have come to light since the special session, particularly in the past few weeks. These are discussed below under the following headings:

A. Emerging patterns;

B. Cumulative and exponential consequences of ongoing violations;

C. Developments in the political context.

A. Emerging patterns

10. Certain violations, though not new to the human rights landscape of the occupied Palestinian
territories, have graduated from sporadic or incidental occurrences to a noteworthy level of regularity.

**Extrajudicial executions**

11. Since October, radio and print media have reported Israeli military officers admitting that the army has operationalized a policy of extrajudicial execution against Palestinians it suspects of committing attacks against Jewish settlers or Israeli soldiers in the occupied Palestinian territories. As Israeli spokespersons have explained, “most operations were carried out by snipers”. However, Israeli extrajudicial execution has involved the assassination of at least 13 individuals targeted by way of ambush, employing undercover units, including mostaravim (gunmen posing as Arabs), and heavy weapons, including helicopter-mounted artillery.

12. The relevant humanitarian law standards provide that, in all circumstances, persons accused of illegal acts shall benefit from the safeguards of a proper trial and defence. Humanitarian law considers such wilful killing to be within the category of grave breaches, as stipulated in the Fourth Geneva Convention relative to the Protection of Civilian Persons in Time of War (art. 147) and obliges High Contracting Parties to prosecute those responsible (art. 146).

**Rights to housing and property**

13. House and property demolition has emerged as a consistent pattern. Between September 2000 and February 2001, Israeli forces destroyed at least 773 family homes (180 completely). In some instances, occupation forces have targeted Palestinian residential areas with artillery, as in the areas of Netzarim, Khan Younis, Rafah and Dayr al-Balah, in the Gaza Strip, and in the Old City of Hebron, Beit Jala, Bayt Sahur, Bethlehem, Jericho and al-Bireh, in the West Bank. The Israeli destruction of Palestinian agricultural lands and crops has escalated dramatically throughout the occupied Palestinian territories. Israeli sources claim that house and farm destruction serves the security needs of Jewish settlers and settlements. However, this practice violates the Fourth Geneva Convention’s prohibitions against collective punishment (art. 33) and illegal acts of destruction (art. 53), as well as the Universal Declaration of Human Rights (art. 25).

**The right to food**

14. According to United Nations statistics, the poverty rate across the occupied Palestinian territories has increased since the end of September 2000, with the number of Palestinians living on less than US$ 2 per day growing from 650,000 to 1 million. The combined consequences of Israel’s intensified policy of closure have affected civilian livelihoods and raise concern over Israel’s denial of Palestinians’ right to food. The recent humanitarian response, however inadequate to meet current needs, is an indicator of the crisis. As of November 2000, the World Food Programme (WFP) drew on its emergency food reserves, and subsequently carried out an emergency operation (EMOP) to distribute wheat flour to 13,000 families (outside the refugee camps) newly impoverished by the Israeli closure and economic siege. UNRWA is also struggling to provide basic food supplies to the needy refugee population and has appealed for US$ 37.2 million in emergency aid, including food aid.

15. On 18 December 2000, Physicians for Human Rights, an Israeli NGO, petitioned the High Court of Israel to order the Minister of Defence and the Israel Defence Forces to ensure the immediate and regular supply of food and medicine to Palestinian residents of the territories. At the time of
writing, WFP is urgently seeking funds for a three-month EMOP, following a weak donor response to its appeal at the end of last year. 12/

Torture, prisons, detentions and juvenile justice

16. While Israel’s alleged use of torture and prison conditions, in general, remain of concern to the human rights community, the Special Rapporteur takes note of the re-emergence of Israel’s practice of administrative detention and the detention of juveniles. Recent cases of physical abuse under Israeli detention include Palestinians held for reasons of security, including some as young as 16 years old. 13/

17. Israeli Military Order 132 allows for the arrest and detention of Palestinian children aged from 12 to 14 years. At the beginning of the current intifada, some 70 Palestinian minors were reportedly detained in Israeli prisons. Since then, this number has increased to more than 250. These children range in age from 14 to 17 years, of whom at least 105 are from Jerusalem. 14/ This category of violation involves subjecting juveniles to detention with adult prisoners and criminal convicts. Such practices contravene provisions of the Convention on the Rights of the Child, the Convention against Torture and Other Forms of Degrading Treatment or Punishment, the Fourth Geneva Convention, the United Nations Rules for the Protection of Juveniles Deprived of Their Liberty, and the Standard Minimum Rules for the Administration of Juvenile Justice.

Press freedom

18. Interference with freedom of expression and the press has arisen since the Special Rapporteur’s report of March 2000. 15/ It has taken the form of Israeli soldiers and settlers carrying out physical attacks on journalists, destruction of their property, arbitrary arrest and other forms of interference through the use of force and abuse of power. As of February 2001, such assaults, ranging from beatings to shooting with live bullets and shrapnel, resulted in at least 39 journalists being injured, including 7 foreign journalists. Administrative interference with journalistic activities has involved the Israel press authority’s arbitrary cancellation of press credentials. 16/

B. Cumulative and exponential consequences of ongoing violations

19. The violations of the civilian Palestinian population’s individual and collective rights largely replicate the patterns of Israel’s behaviour already discussed in the Special Rapporteur’s two previous reports. However, the Commission should be aware that, in certain sectors, these ongoing violations have achieved a “critical mass” and pose interrelated consequences.

Economic rights

20. Israeli officials have openly admitted a strategy of restricting the Palestinian economy with the intent and purpose of effecting social control. 17/ Israel’s specific tactics affecting Palestinian economic rights remain as previously reported, 18/ with the added consequences of Israel’s withholding of tax revenues due to the Palestinian Authority.

21. In the fourth quarter of 2000, Palestinians in the occupied territories have experienced the most severe Israeli-imposed closure since 1967, with 72 days of lost labour. Estimated wage losses alone amount to US$ 8.6 million for each of 105 closure days from 9 October 2000 to the end of January...
2001, or a total of US$ 907.3 million in wages lost to Palestinian labourers for that period. The Palestinian unemployment rate has jumped from 11 per cent, before the onset of the current crisis, to 38 per cent (243,000 workers) over the period October 2000-January 2001. Israeli restrictions on civilian movement within the occupied Palestinian territories have dramatically increased transport time and costs for Palestinians on most regularly travelled routes, hampering commerce. It is reported that the cumulative effects of Israel’s strategy to cripple the Palestinian economy has cost the occupied territories 50.9 per cent of their GNP, with construction, commerce and the agriculture/fishing sectors being the hardest hit. As a result, the poverty rate for Palestinians has risen from 21.1 per cent, in September 2000, to 31.8 per cent, at the end of 2001. 19/ 20/ 21/

22. The spending of reserves is an important indicator of the economic impact. Both household savings and public sector reserves have been depleted. The Palestinian Authority risks quadrupling its anticipated deficit by the end of 2000 to US$ 100 million, making Israel’s punitive withholding of some US$ 50 million in Palestinian Authority tax revenues all the more crushing. According to United Nations sources, the impact of Israel’s policies in terms of total estimated income losses for the Palestinian economy are many times greater than the total amount of international donor assistance in the same period. Available statistics on economic losses do not include the costs of properties destroyed or damaged by Israel, nor the high cost of health services for the treatment of those Palestinians wounded and disabled in confrontations with occupation forces. 22/ 23/

Children’s rights

23. The effect of human rights violations on children is both disproportionate and cumulative. From 29 September to end February 2001, Israeli settlers and soldiers killed approximately 145 Palestinian children under 18, of whom at least 59 were under 15 years of age. An overwhelming 72 per cent of child deaths have resulted from gunshot wounds in the upper body (head and chest), which may indicate a “shoot-to-kill” policy. The Israeli forces have injured more than 2,000 Palestinian children, over 80 per cent of them with live ammunition or rubber-coated metal bullets. It is too early to know the number of permanent disabilities that have been caused by the current violence; one estimate indicates that 1,500 Palestinians have been permanently disabled, many of them children. 24/ 25/ 26/

24. In addition to the health consequences for those directly injured by the use of force and firearms, a larger group is prevented from realizing their right to education. Educators, health workers and human rights organizations have reported that many of the 865,540 registered schoolchildren in the occupied Palestinian territories are now suffering high levels of post-traumatic stress disorder and related symptoms as a result of the ongoing violence. With Israeli forces having damaged 30 schools and forced 41 to close, the achievements in Palestinian education resulting from the considerable efforts of the Palestinian Authority and the international community are now at risk of reversal. 27/ 28/ 29/

Right to health

25. Amid the prevailing threats to Palestinians’ right to life, the Palestinian health system risks collapse, but for the efforts of defenders of the right to health, including medical personnel and relief workers. The nature and sheer scale of the current medical emergency is characterized by live ammunition and artillery injuries, multiple-organ damage and grave case-management problems relating to the long-term treatment and rehabilitation required for the 0.5 per cent of the Palestinian population stricken. Israel’s closure and siege of Palestinian areas and movement restrictions undermine the entire primary health-care system, including immunization and other preventive
programmes, as well as secondary and tertiary health services. Moreover, Israel’s outright damage and destruction of health facilities has involved the injuring and killing of health workers, the destruction of ambulances, utility cuts and artillery strikes on hospitals. 29/

Territorial and social fragmentation

26. Israel’s territorial fragmentation of the occupied Palestinian territories, which the Special Rapporteur has reported previously, is significantly more severe now, separating Jerusalem from the rest of the West Bank, segmenting the Gaza Strip into four parts 30/ and breaking up the West Bank into some 60 contiguous zones by blocking the movement of people and goods among them. Since 6 October, the Israeli occupation authorities have closed the “safe passage” between the Gaza Strip and the West Bank. It has been estimated that, in the current circumstances, some 900,000 Palestinians, or 30 per cent of the population of the occupied territories, have been negatively affected by Israeli restrictions on civilian freedom of movement. 31/

27. The social and cultural impact of territorial fragmentation does not lend itself easily to a summary in numerical terms, but the scenario in that area is no less severe than that depicted in relation to the economic rights data. The toll of Palestinian deaths and injuries resulting from Israel’s excessive use of force has had cumulative and exponential social effects. 32/ By all accounts, this has demoralized the civilian population, on the one hand, but has further galvanized Palestinian determination to resist Israeli occupation, with understandable consequences in the political domain.

C. Developments in the political context

28. In his reporting to the Commission, the Special Rapporteur has referred to some of the uncertainties that have created a limbo in the environment in which these human rights issues are played out. While human rights, as such, provide their own independent criteria, their implementation has to be placed in their political context. What is new vis-à-vis the Special Rapporteur’s previous reports, and has emerged only a matter of days ago, is that the situation has taken a new turn, as various parties have concluded that the Oslo process is to be put aside. 33/ While both parties have expressed a desire to continue the dialogue, the polarization of their positions indicates that the conflict, with its concomitant human rights violations, is bound to continue.

29. It is in this context that the use of force has escalated on both sides. The roles and responsibilities on the Palestinian side, while outside this Special Rapporteur’s mandate, remain unclear and difficult to ascertain. This is particularly so in the light of the ambiguities in the Oslo Agreements and their implementation with regard to functions of the Palestinian civil police and security bodies.

30. New developments at the political level, greater polarization between the Israeli and Palestinian societies and increased resort to violent and destructive force in the absence of a peace process characterize the current trend. This presents a backdrop for drafting a new chapter in the analysis of the political context in which, realistically speaking, the human rights standards are to be applied.

Conclusions and recommendations

31. Some interlocutors had expressed the hope that the final collapse of unproductive negotiation efforts under the Oslo process would inspire a new framework for a peace process grounded in human rights and international law. That hope seems to have given way to a sense that the present conflict will continue. 34/ This paradigm shift makes the international efforts at implementing human rights all the more imperative. In this report of the Special Rapporteur’s findings, it remains
fitting to point out that only one of the Special Rapporteur’s specific recommendations for urgent action has been carried out: establishing a speedy and objective mechanism of inquiry. The remaining recommended actions remain untried.

32. Among those remains the need to apply in earnest the international standards for policing and law enforcement. These standards are part and parcel of the human rights framework to be applied in the remedial measures required to respect, protect, promote and fulfill all human rights. The Special Rapporteur notes the apparent lack of such a civil law-enforcement function among Israel’s forces in the occupied Palestinian territories. While this observation may not reflect a new trend, the militarized situation since September 2000 makes more urgent the need to train and discipline forces on the ground according to international standards. The goal of maintaining law and order underscores the need for demilitarization, especially in the light of the escalating resort to military tactics on both sides.

33. The Special Rapporteur also would like to re-emphasize the importance and urgency of international protection for the Palestinian people in the occupied territories. In so doing, he endorses the recommendations made by the High Commissioner for Human Rights in her report on her visit to the occupied territories (E/CN.4/2001/114) and Security Council resolution 1322 (2000) of 7 October 2000 to that effect.

34. The Special Rapporteur recognizes that, as of today, the purpose of protection enshrined in humanitarian law, in particular in the Hague Regulations and the Fourth Geneva Convention, has not been served in the occupied Palestinian territories. It has to be noted that, while the principal responsibility lies with the occupying Power, all the other High Contracting Parties also bear responsibility for ensuring respect for these provisions. The Special Rapporteur, therefore, welcomes the General Assembly’s initiative relating to effective application of the Fourth Geneva Convention and looks forward to the follow-up pledged by the High Contracting Parties at their conference on 15 July 1999. To this end, the Special Rapporteur wishes to acknowledge that there remains a range of options available to ensure respect through collective action, joint action and bilateral measures under the Fourth Geneva Convention, as well as the Charter of the United Nations.

35. The Special Rapporteur remains convinced that the current conflict is rooted in accumulated grievances and resentment at the continuing violations of human rights and humanitarian norms under Israeli occupation. He is particularly concerned that any progress at confidence-building achieved between the two sides may be irretrievably lost. This signals the urgent need to adopt measures towards restoring confidence and rekindling hope in a durable peace. Indeed, the Special Rapporteur stresses, once again, that international law should be respected not only for obvious juridical and ethical reasons, but in the interest of the parties themselves. In fact, international law and, in particular, human rights and humanitarian norms form the indispensable foundation of any just and lasting solution.

Notes

1/ See the concluding observations of the Committee on the Elimination of Racial Discrimination (CERD/C/304/Add.45) and the Committee on Economic, Social and Cultural Rights (E/C.12/1/Add.27), as cited also in the Special Rapporteur’s report E/CN.4/S-5/3 of 17 October 2000, para. 6.


4/ As of 15 March 2001. These figures reflect the number of injured Palestinians treated in health facilities, as reported by the Palestinian Ministry of Health (West Bank) and the Palestinian Center for Human Rights (Gaza). Health, Development, Information and Policy Institute (HDIP) Web site: www.hdip.org. These figures are regularly subject to change.


6/ Articles 105 and 146.

7/ Article 147 states: “Grave breaches … shall be those involving any of the following acts, if committed against persons or property protected by the present Convention: wilful killing, torture or inhuman treatment, including biological experiments, willfully causing great suffering or serious injury to body or health, unlawful deportation or transfer or unlawful confinement of a protected person, compelling a protected person to serve in the forces of a hostile Power, or willfully depriving a protected person of the rights of fair and regular trial prescribed in the present Convention, taking of hostages and extensive destruction and appropriation of property, not justified by military necessity and carried out unlawfully and wantonly.”


20/ Ibid., p. 6.


23/ United Nations sources estimate losses for the period at $1,150,700,000, of which $907,300,000 derive from losses in domestic output/income and $243,400,000 from losses in labour earnings in Israel. UNSCO, op. cit, p. 9.


25/ Amira Hass, “Don’t shoot till you can see they’re over the age of 12”, Haaretz, 20 November 2000.

26/ HDIP, Health Care Under Siege II, HDIP, op. cit.

27/ For example, see Al-Mezan, “The destruction of civilian properties and the comprehensive closure of the occupied Palestinian territories” (Gaza: Al-Mezan, 9 November 2000); Interview with Dr. Samir Qouta, Gaza Community Mental Health Project, Gaza, 27 November 2000, cited in Save the Children, “Children’s rights to education in Palestine” (15 March 2001).


29/ HDIP, Health Care Under Siege II, HDIP, op. cit.

30/ Since 23 February 2001, Israeli forces divided the Gaza Strip into four zones: (i) between ash-Shuhada Crossing to the south and Bait Hanun to the north, (ii) between ash-Shuhada Crossing to the north and Kufar Darum to the south, (iii) between Kufar Darum to the north and Rafah to the south, and (iv) the Mawasi area, between Khan Yunis and Rafah.

31/ UNSCO report, op. cit., p. 11.


33/ See Palestinian public opinion poll conducted on 21-24 December by the Jerusalem Media and Communications Center, released 26 December 2000. 

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http://domino.un.org/UNISPAL.NSF/9a798adbf322aff38525617b006d88d7/0fb9dea6... 08/10/2009